Message Text

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INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY P:TMILLER APPROVED BY P:TMILLER S/S-0:MCEURVORST

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P 150516Z JUL 78

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TO AMEMBASSY ISLAMABAD PRIORITY

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EXDIS FOR FORBES FOR NEWSOM

FOLLOWING REPEAT USUN NEW YORK 2888 ACTION STATE INFO BONN DAR ES SALAAM GABORONE GENEVA KHARTOUM LAGOS LIBREVILLE LONDON LUSAKA MAPUTO OTTAWA PARIS PRETORIA JULY 14.

QUOTE CONFIDENTIAL USUN NEW YORK 2888

EXDIS

GENEVA FOR AMBASSADOR YOUNG

E.O. 11652: GDS TAGS: PORG, SF, WA

SUBJECT: NAMIBIA: NEXT STEPS

1. THE WESTERN FIVE MET AT AMBASSADORIAL LEVEL PM
JULY 13 TO DISCUSS NEXT STEPS ON NAMIBIA AND PARTICULARLY
THE TIMING OF SECURITY COUNCIL CONSIDERATION.
AMBASSADOR MCHENRY AND PAUL LAPOINTE (CANADA),
HAVING JUST RETURNED FROM LUANDA, WERE PRESENT AND
OPENED THE DISCUSSION WITH A FIRST-HAND BRIEFING
ON THE LUANDA MEETINGS.

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2. THE BRITISH WERE PARTICULARLY ANXIOUS TO DISCUSS SECURITY COUNCIL TIMING AS THEY HAD RECEIVED INSTRUCTIONS FROM DAVID OWEN URGING THAT EFFORTS BE MADE TO HOLD A FORMAL SECURITY COUNCIL MEETING BEFORE THE KHARTOUM SUMMIT (JULY 18-20). OWEN SPECIFICALLY SUGGESTED THAT, SIMULTANEOUS WITH A

DEMARCHE TO THE SOUTH AFRICANS RECOUNTING
THE LUANDA TALKS, AN APPROACH BE MADE TO TANZANIAN
PRESIDENT NYERERE URGING AN IMMEDIATE SECURITY
COUNCIL MEETING. AMBASSADOR MCHENRY RESPONDED
BY STATING THAT THE CONTACT GROUP HAD DISCUSSED THIS
QUESTION OF TIMING WITH TANZANIAN FOREIGN MINISTER
MKAPA IN LUANDA AND THAT MKAPA HAD URGED THE FIVE
TO PROCEED TO THE COUNCIL IMMEDIATELY FOLLOWING
THE KHARTOUM SUMMIT AND HAD STRONGLY OPPOSED AN
EARLIER SECURITY COUNCIL MEETING.

THE CANADIANS, GERMANS, AND FRENCH AGREED THAT THERE WOULD BE GREAT OPPOSITION FROM AFRICANS TO A MEETING PRIOR TO THE SUMMIT AND THAT, IN ADDITION, A NUMBER OF IMPORTANT AFRICAN DIPLOMATS WOULD BE UNABLE TO BE IN NEW YORK UNTIL AFTER THE SUMMIT. ALSO SECRETARY GENERAL WALDHEIM HAD INFORMALLY BUT STRONGLY ENCOURAGED SECURITY COUNCIL ACTION IN THE WEEK OF JULY 24.

3. IT WAS THEREFORE AGREED TO RECOMMEND TO CAPITOLS THAT NO EFFORT SHOULD BE MADE TO HOLD A FORMAL SECURITY COUNCIL MEETING BEFORE THE KHARTOUM SUMMIT. HOWEVER, GIVEN THE FIVE'S SHARED CONCERN FOR SPEED AND CONTINUED MOMENTUM, IT WAS SUGGESTED THAT INFORMAL SECURITY COUNCIL CONSULTATIONS MIGHT BE HELD NEXT MONDAY (JULY 17) TO DISCUSS THE PROGRAM OF WORK FOR CONFIDENTIAL

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THE MONTH OF JULY. AT THOSE CONSULTATIONS THE TWO-STAGE COUNCIL CONSIDERATION WHICH WE ENVISAGE (TWO MEETINGS SEPARATED BY APPROXIMATELY TEN DAYS) COULD BE EXPLAINED AS WELL AS A GENERAL INDICATION OF THE TIMING OF THOSE MEETINGS. THE FIVE QUICKLY ENDORSED THIS IDEA WITH THE PROVISO THAT THE SOUTH AFRICANS BE BRIEFED ON THE LUANDA TALKS BEFORE ANY SC CONSULTATIONS ARE HELD. DON MCHENRY ADDED AN ADDITIONAL PROVISO. HE POINTED OUT THAT THE SOUTH AFRICANS ARE LIKELY TO REACT NEGATIVELY IN ANY DIS-CUSSION WE HAVE WITH THEM CONCERNING HOW WE PLAN TO PROCEED ON WALVIS BAY. THAT REACTION, HE WENT ON TO SAY, MIGHT NEVERTHELESS BE LIMITED BY THE EXTENT TO WHICH THEY SEE THE SECURITY COUNCIL MACHINERY WORKING. MCHENRY THEREFORE STRONGLY URGED THAT THE INFORMAL SC CONSULTATIONS FOLLOW CLOSELY THE SOUTH AFRICAN BRIEFING. THIS POINT WAS ACCEPTED BY ALL, AND AS AN ADDITIONAL INDICATION OF MOVEMENT IN THE SECURITY COUNCIL IT WAS AGREED THAT TOMORROW (JULY 14) THE FIVE SHOULD REQUEST THAT THE JOINT COMMUNIOUE ISSUED FOLLOWING THE LUANDA TALKS BE CIRCULATED AS A SECURITY COUNCIL DOCUMENT.

- 4. THE FIVE THEREFORE RECOMMEND AD REFERENDUM THE FOLLOWING SCENARIO:
- (A) FRIDAY MORNING, JULY 14: THE CONTACT GROUP WILL DRAFT TALKING POINTS FOR AN APPROACH TO THE SOUTH AFRICANS AND FOR APPROACHES TO THE FRONTLINE STATES. THE SOUTH AFRICAN APPROACH WOULD PROVIDE A BRIEFING ON THE LUANDA MEETINGS AND ON NEXT STEPS. IT IS THE FIVE'S VIEW THAT THIS DEMARCHE SHOULD BE MADE AS SOON AS POSSIBLE, MOST LIKELY ON SATURDAY, JULY 15. (IF PRETORIA FIVE BELIEVE IT ADVISABLE, THE FIVE SUGGEST THAT A TENTATIVE APPOINTMENT WITH BRAND FOURIE MIGHT BE SET UP FOR SATURDAY EVENING CONFIDENTIAL

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OR SUNDAY.) THE APPROACHES TO THE FRONTLINE WOULD EXPRESS OUR APPRECIATION FOR THEIR CONSIDERABLE SUPPORT IN OBTAINING SWAPO'S AGREEMENT TO THE PROPOSAL AND WOULD REQUEST THEIR CONTINUED HELP IN THE UPCOMING SECURITY COUNCIL MEETINGS. THESE APPROACHES WOULD ALSO BE MADE AS SOON AS POSSIBLE BUT WOULD NOT NEED TO BE MADE OVER THE WEEKEND;

- (B) FRIDAY AFTERNOON, JULY 14: THE FIVE WOULD REQUEST THE SC PRESIDENT (CANADA) TO CIRCULATE THE JOINT COMMUNIQUE AS A SECURITY COUNCIL DOCUMENT. THE SECURITY COUNCIL PRESIDENT WOULD ALSO REQUEST THE SECRETARIAT TO INFORM THE COUNCIL MEMBERS OF INFORMAL CONSULTATIONS TO BE HELD ON MONDAY, JULY 17, TO CONSIDER THE PROGRAM OF WORK FOR THE MONTH. (IF THE APPROACH TO THE SOUTH AFRICANS CANNOT BE MADE BEFORE MONDAY, THE CONSULTATIONS WOULD BE POSTPONED UNTIL THAT APPROACH IS MADE.
- 5. THE FIVE DID NOT SUGGEST A SPECIFIC DATE FOR THE FIRST FORMAL SECURITY COUNCIL MEETING ON NAMIBIA, BUT THE FIVE ARE GENERALLY THINKING OF EARLY IN THE WEEK OF JULY 24. LEONARD UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: Z Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: POLITICAL SETTLEMENT, NEGOTIATIONS

Control Number: n/a Copy: SINGLE Draft Date: 15 jul 1978 Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event: Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE179050
Document Source: CORE
Document Unique ID: 00
Draftor: TMILLED

Drafter: TMILLER Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:**

Film Number: D780290-1215

Format: TEL From: STATE **Handling Restrictions:**

Image Path:

ISecure: 1 Legacy Key: link1978/newtext/t19780756/aaaabuzy.tel

Line Count: 159 Litigation Code IDs: Litigation Codes:

Litigation Codes. Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: a5cc0773-c288-dd11-92da-001cc4696bcc Office: ORIGIN SS

Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: EXDIS

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 26 apr 2005 Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a

Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1995703 Secure: OPEN Status: NATIVE

Subject: NAMIBIA: NEXT STEPS TAGS: PORG, PDEV, SF, WA, UN To: ISLAMABAD

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/a5cc0773-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014